



MONTENEGRO

MINISTRY OF SUSTAINABLE DEVELOPMENT
AND TOURISM



*Program upravljanja obalnim područjem Crne Gore
(CAMP Crna Gora)*

**MINUTES OF THE MEETING
of the Second Steering Committee for Coastal Area Management
Programme (CAMP) Project for Montenegro and the National Strategy
for Integrated Coastal Zone Management (NSICZM)
(Podgorica, 18 April 2013)**

PAP/RAC, April 2013



Regional Activity Centre
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Strategic Partnership for the Mediterranean Large Marine Ecosystem

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**Minutes of the Meeting
of the Second Steering Committee for Coastal Area Management
Programme (CAMP) Project for Montenegro and the National Strategy
for Integrated Coastal Zone Management (NSICZM)**

**(Podgorica, Multimedia Hall of the Ministry of Sustainable Development and
Tourism, 18 April 2013)**

Presentation of issues established by daily agenda at the second Steering Committee meeting.

Sanja Lješković Mitrović, General Manager for Spatial Planning, Ministry of Sustainable Development and Tourism, opened the second Steering Committee meeting for Coastal Area Management Programme (CAMP) Montenegro. At the beginning of the meeting, she explained that current results of CAMP project, as well as the results expected in the continuation of project's implementation, are very valuable for the creation of a Spatial Plan of Special Purpose (SPSP) for the coastal area of Montenegro. She stressed that for the first time a planning document had been integrated into results of the vulnerability for all segments of the environment, the vulnerability of coastal areas, guidelines for the implementation of the coastal setback, analysis of construction in coastal areas, the methodology for calculation of area's carrying capacity and the attractiveness of coastal areas for selected economic activities. This is the first planning document that is fully prepared in GIS in accordance with all standards required. Also, the General Director stressed that it was the first time that all the data (whether in the form of numbers or descriptive ratings) were recognised and available to all partners involved in the implementation of CAMP project, planning companies as well as to the general public.

Jelena Knežević, CAMP National Co-ordinator, presented the progress and results of CAMP project from the past period. She stated that in the first phase, the focus was on vulnerability analysis of coastal area for which specific studies had been prepared, such as a study of seismic microzonation, a study of habitat recognition for certain locations, a study of effects of thunder storms, as well as the analysis of sea level rise taking into account the global climate change impact. All technical analyses and baseline studies prepared for this project serve as a basis not only for the development of the Spatial Plan for the coastal region of Montenegro and the Strategic Environmental Assessment (SEA) for a Spatial of Special Purpose Plan (SPSP) for the coastal area of Montenegro but also for the development of the National Strategy for Integrated Coastal Zone Management. Besides the analyses of vulnerability, construction and attractiveness of coastal area of Montenegro, a Study of Hydrology, Geology, and Water Quantity and Quality, a Study of Natural Hazards and Coastal Processes, Socio-Economic Analysis and Agriculture Attractiveness Study are in preparation and will be discussed at the next Steering Committee meeting. Preparation of a study of vulnerability of the cultural heritage and assets is not planned within the CAMP programme, but will be elaborated within the SPSP for Montenegro. The attempt to integrate

some of issues important for this area in the CAMP project was not possible due to a lack of metadata which were not provided by the competent authorities in the field of culture (primarily the lack of data in digital form). The National Co-ordinator stated further that the result of general analysis of vulnerability of coastal areas resulted, among other things, in the prioritization of most vulnerable areas and sites representing conflict areas. Thus isolated areas / sites are actually the basis for directing future location decisions in the area planning for SPSP Montenegro.

The floor was given to **Dr. Ales Mlakar**, Expert in the CAMP project, who presented an overview of results of the general vulnerability analysis in the coastal area, with special reference to the processing of environment segments, the overall vulnerability and pollution and the use of results of the general vulnerability for the purpose of land-use planning.

Gojko Berlengi, Expert in the CAMP project, presented the results achieved during the preparation for the implementation of the construction analysis in the coastal area and formulation of recommendations for the establishment of the coastal setback. Following three indicators have been selected representing in the best way the current state of the coastal area: occupation of the coastal area (degree coast anthropogenization); the level of construction in coastal belt; and construction areas. A review of the current urbanization status for the coastal region of Montenegro, as well as the sustainability of the current tendencies when it comes to urbanization of the coast were presented in comparison to the conditions specified in the Regulation standards set by the European Environment Agency, and status in the countries of the Region. Concept outline was brought up according to which the above analysis needs to be performed in the coming period, including expectations in the context of their appliance in SPSP Montenegro.

Marina Marković, PAP/RAC Programme Officer and MAP Project Co-ordinator, stressed that in Montenegro, as well as in the Region, there was insufficient level of integration of different policies such as social, economic and environment protection policy. When it comes to environment protection policy, she said, there is a lack of clear guidelines for integration of this policy into sectoral policies to ensure their implementation.

Discussion

After the introductory presentation, members of the Steering Committee were informed that Daliborka Pejović, State Secretary, Ministry of Sustainable Development and Tourism, was appointed the Chair President of the Steering Committee for the CAMP project, while Sanja Lješević Mitrović, General Director for Spatial Planning, Ministry of Sustainable Development and Tourism, was appointed the Vice-President. In this way, the political level of CAMP Montenegro realisation follow-up was raised at a high level being in accordance with a conclusion from the previous Steering Committee meeting.

Participants expressed again undivided support to CAMP project implementation, indicating its importance for the development of NS ICZM, implementation of necessary reforms in the existing institutional and legal framework, as well as the improvement of management system, be it from the aspect of improving the management system or from the aspect of

improving the spatial planning system aiming at sustainable valorisation of coastal area potentials in Montenegro. At the same time, attitudes were expressed for CAMP project to achieve the destiny of many other projects which were never completely implemented or which were implemented, but did not meet expectations. Some members of the Steering Committee expressed opinions that the CAMP project should have strong political support in order to ensure the realization of all its necessary segments. Also, once more during the discussion, attitudes were brought up regarding the need of entire adjustment of the Law on Morsko Dobro and the Law on Spatial Planning and Construction, including new regulations that are needed to be taken into consideration, the requirements of the Protocol on ICZM as well as the necessity of consistent integration of requirements of the ICZM Protocol into SPSP for Montenegro.

An overview of most significant issues which were brought up during the discussion is provided below.

1. Daliborka Pejović expressed her concern that the non-appearance of some members of the Steering Committee, what was indicated in the first meeting of the Steering Committee, might endanger the overall implementation of CAMP project and that this issue should be solved as soon as possible. She also requested the answers to following questions: Is the CAMP project / government plan, or the Ministry of Sustainable Development and Tourism plan, which should oblige the action plan of the Ministry when it comes to providing approval of the regional planning documents at all levels? Does the CAMP project equally oblige the Government and local authorities? Is this the plan which could legalize current situation in Montenegro in terms of planning for areas already usurped? The Secretary of State noted that his conceptual dilemma could not question the basic studies but might seriously endanger the implementation of the project and lead to adverse effects.

Sanja Lješковиć Mitrović explained that these dilemmas were present during the preparation of planning document for the project and that some of them still existed, but that these were being dealt with. She added that the project was so good and that it could contribute a lot to coastal area, especially from the aspect of planning, and that there was no doubt that the implementation of this project was necessary. She explained that Montenegro had no professional background in planning, while there were very few studies and very little tangible results for the planning area, which further influenced the decision regarding this project. Also, she added, there is a too big pressure on coastal area in terms of urbanisation to allow for such a high quality project not to be undertaken. It is also needed to take into consideration synchronization of data, materials and studies between all stakeholders in order to ensure proper implementation.

It was also pointed out to the support of UNEP / MAP from the methodological aspects and aspects of work itself where jointly were involved local and foreign experts which resulted for the first time with the use of GIS application at the Ministry of Sustainable Development and Tourism.

Jelena Knežević added that project implementation was necessary because it was prepared in order to secure support to institutional positioning of ICZM policy in the new system of

ICZM in Montenegro. This process is necessary because of support of the ICZM Protocol, the MFSD directive of EC, and expected new directives of EC regarding ICZM. She added that besides excellent results in the context of technical capacity, previously stressed by Sanja Lješковиć, the implementation of CAMP Montenegro and preparation of the NS ICZM needed to provide responses in the context of national legislation upgrade (the current amendments to the Law on Morsko Dobro, the Law on Spatial Planning and Construction and the new regulations that will be needed to introduce when it comes to environment protection in coastal area) and the establishment of an institutional framework for the policy implementation in ICZM in Montenegro. According to this context, the important role of the Steering Committee is adopting the Work Platform, a kind of a “coastal council” with the aim of securing the lack of horizontal and vertical co-ordination in managing sectoral issues of importance for the future ICZM in Montenegro. In this context, she expressed her expectations that the inclusion of D. Pejović, as a Secretary of State at the Ministry, would provide the additional political contribution to the realization of this very demanding process with the ultimate goal to define and implement a new policy of ICZM in accordance with the relevant requirements of UNEP and EC.

Marina Marković said that PAP/RAC provided support and technical assistance to the preparation of the Spatial Plan of the coastal area. Analyses being performed are aimed at problem identification and monitoring in order to get quality results and solutions that will subsequently be adequately integrated into the spatial plan.

2. Lidija Ljesar, General Director in charge for Cultural Heritage at the Ministry of Culture, asked „What about the time spent in previous eight years and Strategy for Managing Coastal Area initiated at that time?“ She pointed out that different versions of Strategies and studies had appeared and that a lot of time had been spent to leave in the end everything unfinished and forgotten.

Sanja Lješковиć Mitrović responded that the preparation of NS ICZM had begun eight years ago and that the proposed strategy had been prepared but due to lack of certain political support, it was dropped out. When this process began at a time, internationally binding legal document, i.e. the Protocol on ICZM of the Barcelona Convention, was not adopted. This time more technical and quality actions were performed in a shorter time period, which allowed all difficulties which caused the previous phase to end in an unsatisfactory manner to be removed. Data, facts, analysis and measures as the basis for any other objective decision-making and creating responsible national politics, which in the previous phase had been missing, no longer represent problem but instead support of NS ICZM whose development is in progress.

Jelena Knežević added that in 2007 when the first draft of the NS ICZM was prepared, there was not enough analytical basis which would allow, based on exact parameters, to define measures and create conclusions and recommendations which would be feasible at the level of coastal area management and land-use planning policy. The national CAMP Co-ordinator stressed that the ICZM Protocol had been adopted at the international level in 2008 only and ratified in Montenegro in 2011. According to that fact Montenegro has obligation to harmonize its total national system, and therefore the draft document itself, which in the past

did not receive sufficient political support, is requested by international legal acts enforced in Montenegro under the supervision of UNEP's Mediterranean Action Plan (MAP) in charge of the implementation of the Protocol on ICZM in the Mediterranean.

3. Dragan Marković, Advisor to the Director of *Javno preduzeće za upravljanje morskim dobrom* (Coastal Management Zone Public Company) said that the current spatial planning was in really bad form and that special attention had to be paid to changing the system and a way of spatial planning. He said that in Montenegro there was several basic studies on spatial planning prepared during previous preparation of important planning documents, but that those studies were completely ignored. He praised the presentation and analysis of coastal area construction and gave the recommendation for the establishment of the coastal setback by pointing out that it was for the first time that Montenegro had studies with clearly defined programme and perceptions.

4. Tatjana Jelić, Independent Advisor, Municipality of Tivat, agreed with previous comments saying that the more documents for spatial planning the more difficulties to plan it properly. She mentioned that the biggest enemy of spatial planning was time spent for preparation of various strategies that had never been implemented which resulted with very negative and large consequences for the coastal area. Following questions were raised: "What will happen if this study is not adopted? What will happen if the obliging measures are not brought up? What will happen with the space until then?". Also, she stressed that the municipality of Tivat had eight State studies dealing with sites in the area of Morsko dobro which are very vulnerable and unprotected. At the same time, she said, there is a modality to respond and act efficiently. This mode has been adopted when the decision was made about preparation of the coastal area plan which contained the restriction of construction for certain areas.

Marina Marković said that in 2004 the Republic of Croatia was in similar situation when the Physical Planning and Building Act was introduced in order to stop further field degradation. She stated that the problem was not in studies but in integration of results into plan and the implementation of the spatial planning process where support of relevant stakeholders was needed.

5. Lidija Ljesar expressed concern and objection to the work of the Steering Committee and members of the Advisory Board. Certain institutions which have representatives in the Steering Committee have no representatives in the Advisory Board, which is in charge of supervision of professional work so that the impression could be that they are not competent to comment certain documents which include very sensitive studies and analyzes. Cultural heritage is not being properly treated, it is threatened and therefore there is a need for a representative in the professional team.

Jelena Knežević said that during the first meeting of the Steering Committee, and even after the meeting, no one had addressed with a written appeal the Platform for Action of the Steering Committee and the Advisory Board. Concerning the comment on cultural heritage being threatened, she said that the representatives of the Ministry of Sustainable Development and Tourism, Administration for Cultural Heritage, had sent a memo according to which all

relevant documents had to be available which had not been done after two and a half months of communication. Therefore, it was decided that due to lack of documentation, cultural heritage would not be included in the CAMP project, i.e. that it would not be elaborated in the preparation of the NS ICZM.

6. Milovan Baždar, Secretary at the Secretariat for Spatial Planning and Construction, Municipality of Herceg Novi, pointed out that when it came to the coastal area, it was important to focus on planning issues, but that economic issues and economic aspects of the area use, which might affect on the potential economic projects, should not be neglected.

Marina Marković said that in Montenegro, and in the Region, there was an insufficient level of various policies integration, such as social, economic and environmental protection policy. When it comes to environmental policy, it can be said that there is underdevelopment or lack of clear guidelines on how these are going to be integrated into other policies in order to secure their implementation. Also, co-ordination mechanisms of sectoral policies have not been properly resolved which leads to management efficiency problems being additionally worsened by the lack of co-ordination. The situation is worsened by the lack of co-ordination and integration not only inside the institutions but outside of some important institutions. This is mainly due to technical and financial capacities, which are not sufficiently developed, but a bigger obstacle is the timely involvement of the general public in the entire process.

At the end of the meeting Sanja Lješević Mitrović added that all delivered documentation materials are opened for any suggestions or comments which should be submitted in a written form within a week. From June, all members will be able to access the portal with all studies, analyses and digital maps. She concluded the second Steering Committee meeting on preparation of the NS ICZM and plan for ICZM.

RECORD APPROVED:

Sanja Lješević Mitrović, Chair President of the Steering Committee

RECORD PREPARED:

Jelena Knežević, National Co-ordinator for CAMP Montenegro

Andrej Lakić, Project Assistant

ANNEX 1

Agenda

<i>10:00 – 10:15</i>	Introduction: Daliborka Pejović, State Secretary at the Ministry of Sustainable Development and Tourism Sanja Lješković-Mitrović, General Manager at Spatial Planning Department of the Ministry of Sustainable Development and Tourism
<i>10:15– 10:30</i>	Progress presentation for CAMP Montenegro project: Jelena Knežević, National Co-ordinator for CAMP Montenegro
<i>10:30– 10:55</i>	Integrating vulnerability results and coastal attractiveness in the Spatial Plan of Special Purpose (SPSP) for the Coastal Zone in Montenegro - Presentation of coastal zone vulnerability results in Montenegro - Methodology of creating agriculture activity in the coastal zone in Montenegro Dr. Aleš Mlakar, Expert in CAMP Montenegro
<i>10:55-11:20</i>	Integrating demands of the ICZM Protocol in the Spatial Plan of Special Purpose (SPSP) for the Coastal Zone in Montenegro: - Construction in coastal zone - Recommendations for coastal improvement Mr. Gojko Berlengi, Expert in CAMP Montenegro
<i>11:20– 11:35</i>	Socio-economic analysis - expected results: Marina Marković, PAP/RAC Programme Officer and MAP CAMP Co-ordinator
<i>11:35– 11:45</i>	National Strategy for Integrated Coastal Zone Management - process and structure: Marina Marković, PAP/RAC Programme Officer and MAP CAMP Co-ordinator
<i>11:45– 12:00</i>	Presentation of selected results - projections of climate change: Mirjana Ivanov, Hydro-meteorological and Seismological Service of Montenegro
<i>12:00-12:15</i>	Next steps: Jelena Knežević, National Co-ordinator for CAMP Montenegro
<i>12:15 – 13:15</i>	Discussion
<i>13:15-13:30</i>	End of session

ANENX 2

List of Participants

1.	Daliborka Pejović	State Secretary, Ministry of Sustainable Development and Tourism
2.	Sanja Lješковиć Mitrović	General Director for Spatial Planning, Ministry for Sustainable Development and Tourism
3.	Jelena Knežević	Advisor to the Minister, National Co-ordinator for CAMP Montenegro; Ministry for Sustainable Development and Tourism
4.	Marina Marković	PAP/RAC Programme Officer and MAP CAMP Co-ordinator
5.	Ivana Vojinović	General Director for the Environmental Sector, Ministry for Sustainable Development and Tourism
6.	Dragan Marković	Advisor to the Director of <i>Javno preduzeće za upravljanje morskim dobrom</i> (Coastal Management Zone Public Company)
7.	Lidija Ljesar	General Director for Cultural Heritage, Ministry of Culture
8.	Ana Kusovac	Senior Advisor, Ministry of Transport and Maritime Affairs
9.	Tatjana Jelić	Independent Advisor, Municipality Tivat
10.	Milovan Baždar	Secretary at the Secretariat for Spatial Planning and Construction, Municipality of Herceg Novi
11.	Danijela Jablan	Spatial Planner, Municipality of Kotor
12.	Anđa Popović	Independent Advisor, Municipality of Budva
13.	Željka Radak	General Director for Touristic Strategy, Politics and Special Kinds of Tourism
14.	Nataša Božović	Ministry of Culture and Rural Development
15.	Dragan Dedić	Independent Advisor, Municipality of Bar
16.	Gojko Berlengi	CAMP Montenegro Expert
17.	Aleš Mlakar	CAMP Montenegro Expert
18.	Mirjana Ivanov	CAMP Montenegro Expert
19.	Borko Vulikić	UNDP Observer
20.	Milica Begović Radojević	UNDP Observer
21.	Ana Pavićević	Independent Advisor, Ministry of Sustainable Development and Tourism
22.	Marina Spahić	Independent Advisor, Ministry of Sustainable Development and Tourism
23.	Andrej Lakić	CAMP Project Assistant

ANNEX 3

Report

Steering Committee meeting attended:

- Daliborka Pejović, State Secretary, Ministry of Sustainable Development and Tourism;
- Sanja Lješковиć Mitrović, General Director for Spatial Planning, Ministry for Sustainable Development and Tourism;
- Jelena Knežević, Advisor to the Minister, National Co-ordinator for CAMP Montenegro; Ministry for Sustainable Development and Tourism;
- Marina Marković, PAP/RAC Programme Officer and MAP CAMP Co-ordinator;
- Ivana Vojinović, General Director for the Environmental Sector, Ministry of Sustainable Development and Tourism;
- Dragan Marković, Advisor to the Director of *Javno preduzeće za upravljanje morskim dobrom* (Coastal Management Zone Public Company);
- Lidija Ljesar, General Director for Cultural Heritage, Ministry of Culture;
- Ana Kusovac, Senior Advisor, Ministry of Transport and Maritime Affairs;
- Tatjana Jelić, Independent Advisor, Municipality of Tivat;
- Milovan Baždar, Secretary at the Secretariat for Spatial Planning and Construction, Municipality of Herceg Novi;
- Danijela Jablan, Spatial Planner, Municipality of Kotor;
- Anđa Popović, Independent Advisor, Municipality of Budva;
- Željka Radak, General Director for Touristic Strategy, Politics and Special Kinds of Tourism;
- Nataša Božović, Ministry of Culture and Rural Development;
- Dragan Dedić, Independent Advisor, Municipality of Bar;
- Godjko Berlengi, CAMP Montenegro Expert;
- Aleš Mlakar, CAMP Montenegro Expert;
- Mirjana Ivanov, CAMP Montenegro Expert;
- Borko Vulikić, UNDP Observer;
- Milica Begović Radojević, UNDP Observer;
- Ana Pavićević, Independent Advisor, Ministry of Sustainable Development and Tourism;
- Marina Spahić, Independent Advisor, Ministry of Sustainable Development and Tourism;
- Andrej Lakić, CAMP Project Assistant.

The meeting chaired Sanja Mitrović Lješковиć.